



EXPLORING COMMUNITY ENGAGEMENT METHODS IN NON-URBAN SUSTAINABLE PLANNING

Anna Poe¹, Erik C. Backus², Stephen Bird³

¹ Maxwell Program in Citizenship and Civic Engagement, Syracuse University

² Clarkson University, Department of Civil and Environmental Engineering

³ Clarkson University, Institute for a Sustainable Environment



Background

- Sustainability has become an increasingly important component of urban development
- U.S. Green Building Council → LEED for Communities, LEED for Cities
- Smart Growth America → Complete Streets
- **Sustainable Holistic Planning Systems (SHPS)**
 - Comprehensive approach to community action and decision making
 - Metric-based
 - Tackle problems of climate change in ways that are “smart and connected” (Backus et. al)



Non-Urban Communities



- The problem?
 - *Focus toward urban development and neglect an equally important sector: the non-urban*
 - encompassing both properties of peri-urban spaces and rural small towns.



“Peri-urban defines the transect of space between town and country. It is a rural-urban landscape interface or transition zone beyond the urban.”
(Backus, et al.)

Non-Urban: Different Characteristics= Different Planning Needs



Declining
downtown sectors/
centralized activity



Higher levels of
Social Capital



Importance of
Natural Areas



Limited housing
choices



Lack of
transportation
options



Less financial
capital



Limited planning
capacity

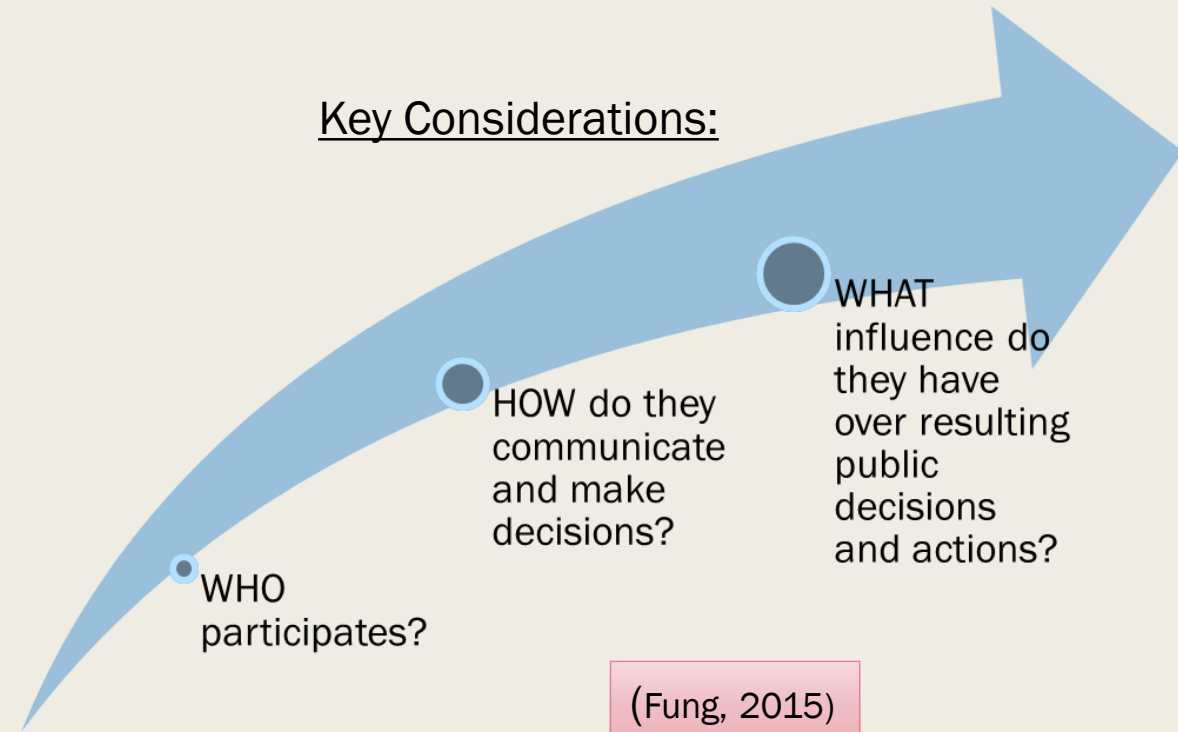
Result: Large-Scale planning processes difficult to carry out
Effective solutions require combined efforts of all levels of
government, business sectors, individuals, and the collective
citizenry acting together. (Sheppard, et al., 2011)

Research Question

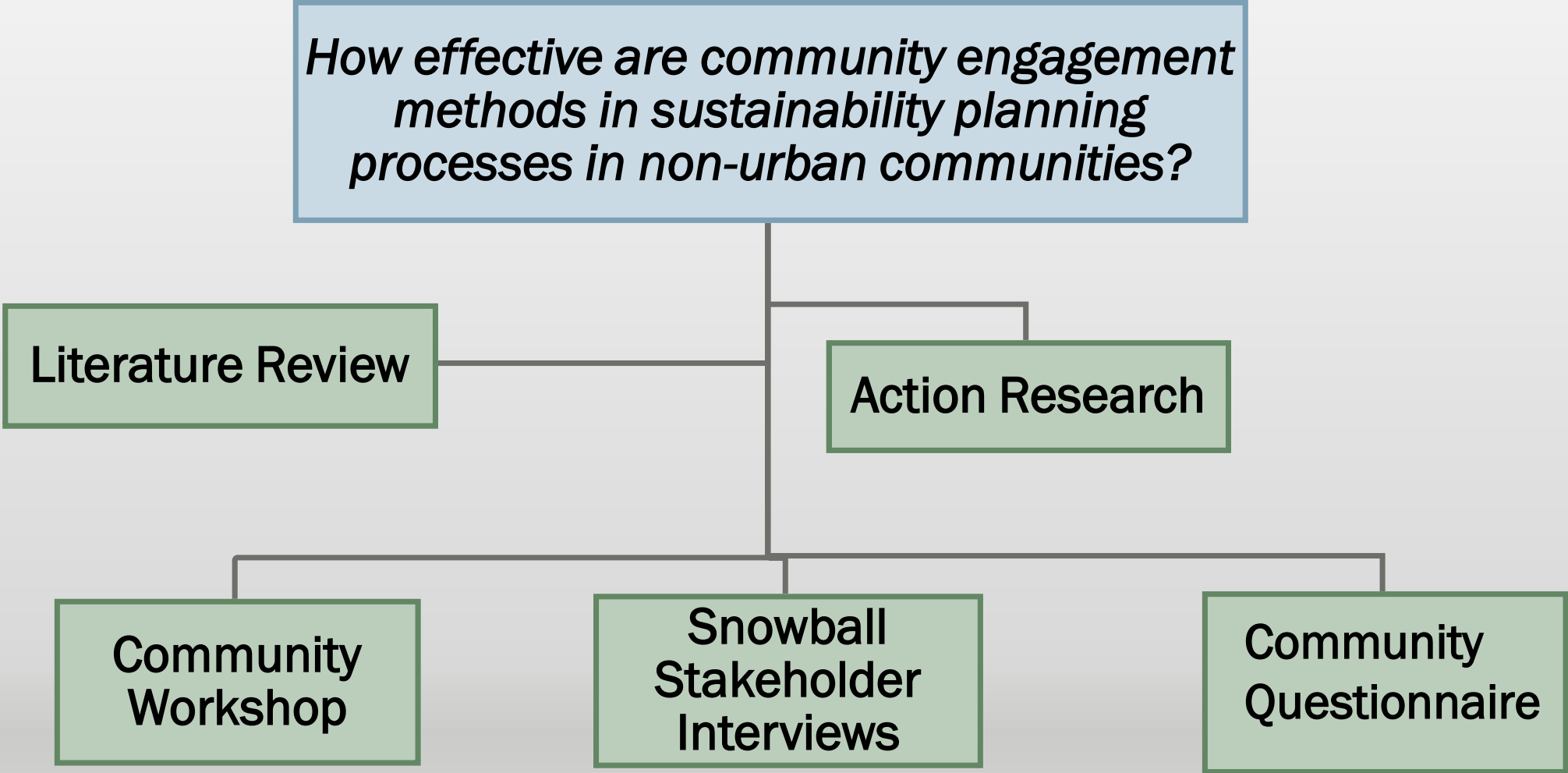
How effective are community engagement methods in sustainable planning processes in non-urban communities?

- Community Engagement
 - Going beyond community participation to include working collaboratively with relevant partners who share common goals and interests (Tindana et al, 2007).
 - Enhance Community Participation

Key Considerations:



Research Design



Complete Streets in Gouverneur, NY

- St. Lawrence County, 7,074 pop
- Most common jobs: construction and extraction, sales and related occupations, office and administrative support

Complete Streets:

- Safer, more walkable communities
- People and Place → planning, design, construction, operation, and maintenance of transportation networks



NATIONAL
COMPLETE STREETS
COALITION

let's complete america's streets

Active Transportation & Complete Streets Workshop



Small business-owners



Employees from Gouverneur Hospital



Town and Village Government



Local Police Chief



Representatives and Planners: St. Lawrence County



Local Engineering firm



Employees from School District



Walk Audit

Community Vision

- Increase # of Students Walking
- Fully occupied business on Main Street
- Uniform Sidewalks throughout
- Increased State of Good Repair
- Safe Access to School and Park
- Local Transit Development
- Education and Engagement Wayfinding

Visioning Exercise

Strengths

- St. Lawrence County Fair
- the River
- parks
- engaged local gov't
- community center
- Street grid
- school bus system
- county + state highway system
- pedestrian bridge
- Life Saver

SWOT Analysis and Prioritization

Snowball Stakeholder Interviews

Goal: Utilize local networks to engage stakeholders beyond those who were at the community workshop



‘Snowballing’: initial list of stakeholders propose further stakeholders, continuing the list of stakeholders in an expanding manner (N. R. Haddaway et. al).



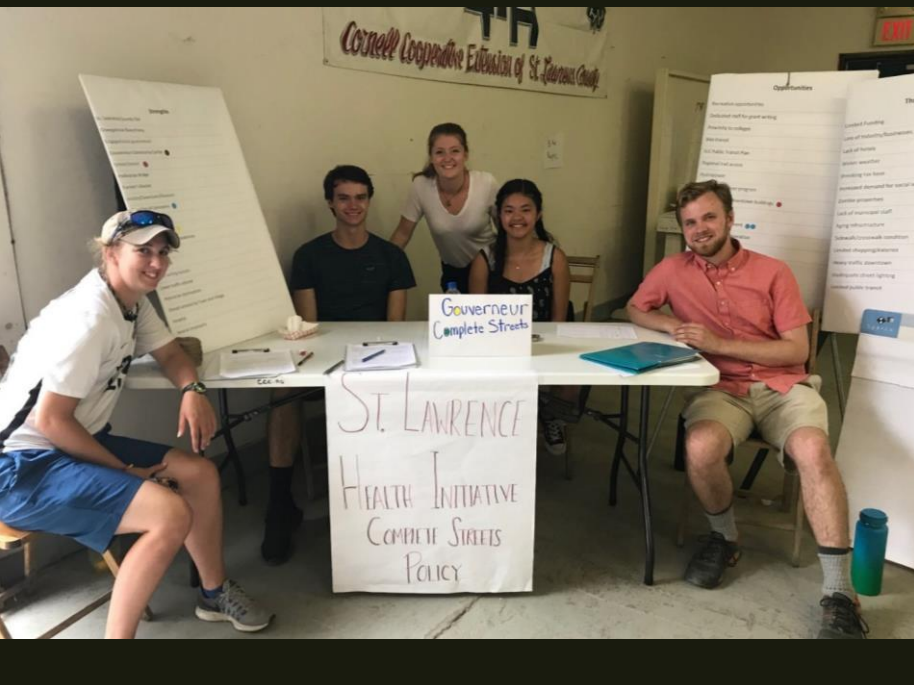
Qualitative sociological research strategy



“Bottom-Up”, tapping into local networks, more nuanced approach



In progress: conducted 5 semi-structured interviews



Community Questionnaire

- Developed 10-question questionnaire
- Pop-up engagement
- County Fair
- 25 responses
- Challenge: Context and audience



Key Findings

- Community Workshop:
 - Multiple stakeholders in the room at the same time resulted in productive conversations (development of Vision Statement, SWOT analysis).
 - Provided actionable data
 - BUT sample was not representative of entire community
- Snowball Stakeholder Interviews:
 - Effective conversations, snowballing strategy worked well
 - Presence of a local elite culture
(network didn't expand beyond local leaders, decision-makers and influencers)
- Key Challenge: Time / Resources

Questions for Further Consideration

What?

- What method of planning is most appropriate for a community (if at all)?
- Is a formal planning system necessary?

Which One?

- Which sustainable planning system is most appropriate for a community's specific needs?

When?

- When is it best to engage the community in these planning efforts?
- Throughout entire project? Project-by-project basis?

How?

- What is the best way to engage the public in these efforts?

References

- Backus, E., Bird, S., Heintzelman, M., Mahapatra, S., Mosher, A., Powers, S., Skufca, J., “Analysis and Design of Tools to Enable Sustainable Holistic Planning Systems in Non-Urban Community Contexts” (White Paper, in development), 1-3.
- United States Environmental Protection Agency. (2014). What are some of the challenges facing Rural and Small Town America? [Ebook]. Retrieved from https://www.epa.gov/sites/production/files/2014-06/documents/ref_herman_081612.pdf
- Tindana, P., Singh, J., Tracy, C., Upshur, R., Daar, A., Singer, P., & Frohlich, J. (2007). *Grand Challenges in Global Health: Community Engagement in Research in Developing Countries*[Ebook]. PLoS Medicine. Retrieved from <https://journals.plos.org/plosmedicine/article/file?id=10.1371/journal.pmed.0040273&type=printable>
- Fung, A. (2015). *Putting the Public Back into Governance: The Challenges of Citizen Participation and Its Future*. The American Society for Public Administration.
- “Future Visioning of Local Climate Change: A Framework for Community Engagement and Planning with Scenarios and Visualisation | Elsevier Enhanced Reader.” n.d. Accessed July 3, 2019. <https://doi.org/10.1016/j.futures.2011.01.009>.
- Haddaway, N., Kohl, C., Rebelo da Silva, N., Schiemann, J., Spök, A., & Stewart, R. et al. (2017). *A framework for stakeholder engagement during systematic reviews and maps in environmental management* [Ebook]. Environmental Evidence. Retrieved from <https://environmentalevidencejournal.biomedcentral.com/track/pdf/10.1186/s13750-017-0089-8>

Acknowledgements

- Support for Anna Poe was provided by NSF Award No. 1659623 (Advancing Sustainable Systems and Environmental Technologies to Serve Humanity (ASSETs to Serve Humanity)).